BPS Liaison Committee Meeting Minutes

January 15, 2019

10:00 a.m. – 11:00 a.m.

Attendees: Rich Bradley (BPS), Jarek Czernikiewicz (BPS), Tricia Bohler (CDI), Scott Smith (Lochmueller), Tim Nugent (CDG), John Kohler (BPS), Bob Orr (SE3), Srinivas Yanamanamanda (CBB), and Margaret Bruns (EFK Moen)

1. Introduction – Rich Bradley

2. Organizational/Personnel Changes
   - Mayoral Elections coming April 2021
   - Update on Lambert Airport Privatization: Mayor Lyda Krewson ended the privatization pursuit at the end of December 2019. See attached copy of Krewson’s letter (not provided at meeting).
   - Irene Agustin, Director of Human Services is leaving the City of St. Louis. No replacement named yet.
   - Matt Moak was appointed the Director of Community Development Administration. Mr. Moak was previously an attorney in the City’s counsel office in their building division.
   - Howard Hayes was appointed the executive director of the SLATE (St. Louis Agency on Training & Employment) office.
   - The reduction of the wards and aldermen from 28 to 14 takes effect on 2022. There is currently not a map of the new ward boundaries or who will step down.
   - Bob Cotton, Survey Projects Coordinator for BPS, is retiring. If you need help, Danny Sommer will be taking over Bob’s duties. See attached contact information.
   - Larry McLeese’s contact information is also provided as consultants need help navigating BPS’s permitting process. Jarek noted that the City is continuing to work on archiving their permits and other documents electronically.
   - Deanna Venker is no longer the City’s Traffic Commissioner. A replacement has not been named yet. The City is still accepting employment applications.

3. Proposed Changes to Professional Service
   - No changes to the professional service selection process.
   - Rich asked if the committee had received any feedback this year regarding the discuss QBS change discussed at last meeting. No feedback was received.
   - Scott asked for clarification on the City’s requirement to list five projects within the past five years on responses to the Requests for Proposals. Rich clarified that this category is meant for the consultant to list five relevant projects, not necessarily performed with the City of St. Louis. BPS welcomes feedback from consultants on their process.

4. MSD/St. Louis County Permitting Collaborative
   - BPS is currently not pursuing joining this collaborative. See Other Topics for updates to their permit process.

5. Disparity Study Update
• The Liaison committee requested an update on the City’s implementation of Ordinance 7067 regarding an update to City’s M/WBE Program. (See attached ordinance). BPS and other City departments are currently reviewing how to implement these proposed changes and effectively monitor these new goals. There is a concern over loss of competition (few bids) and/or extremely high bids from changes. They plan to resolve their concerns with aldermen before implementing.

6. St. Louis Capital Improvement Program Update
   • There are several RFQs currently being advertised by BPS.
     o Airport Runway
     o Convention Center Project A&E services
   • Anticipated RFQ coming soon:
     o Open Ended Estimating Services (July/August 2020)
     o Convention Center Program Management – To be an extension of BPS’s staff (owner’s representative) managing the design and construction, coordinating with Convention Center and other City departments.
     o Towergrove/Vandeventer 2-way cycle track/Interconnect
     o 20th Street Multimodal; design/right of way to be solicited through SLDC and administered by BPS (May / June 2020)
     o Lindell/Union Bridge; Design only (Fall 2021)
     o Columbia and Southwest Bridge – ROW and Construction only; Design currently underway by HDR.
     o If BPS asks for a bond in 2022:
       ▪ ADA Phase 2 Study
       ▪ Bridge Repairs
   • Recent RFQs:
     o Goodfellow Signal Interconnect received 2 submittals. The City is currently reviewing the qualifications submitted.
   • Ward Capital Improvements – No solicitations currently out or planned. BPS is working with each Alderman to help facilitate the use of their annual funds.

7. Other Topics
   • BPS Permitting Process – Jarek discussed the City’s plan to convert this process into an online submittal. BPS is currently working out the details of implementation and tentatively estimate they will be operation in 6 months.

Next Meeting: tentative January 2021

Action Items:
1) Margaret with follow-up with Jarek throughout the year regarding the electronic permitting process and will share any updates with ACEC.
2) Margaret will schedule the next meeting with Rich.
3) Committee will meet, if necessary, before next year if any major changes or new topics are brought to light by BPS.
December 20, 2019

Chairman Paul Payne  
Comptroller Darlene Green - represented by LaTania Kenner  
President Lewis Reed - represented by Gerard Hollins  
Linda Martinez  
Alderman Marlene Davis  
Rhonda Hamm-Niebruegge  
Michael Garvin

Dear Members of the Airport Working Group

Thank you to each of you for your hard work, professionalism, and deliberation over the past year and a half as you explored the idea of leasing the operation of St Louis Lambert International Airport. I know this has been challenging work – it has explored a new way of doing business, for the purpose of getting a better airport and complying with the City’s 11 Guiding Principles.

Today, I have asked my representative not to support or vote to approve the issuance of the Request for Proposals.

When I inherited this idea in April, 2017, I agreed to explore the concept to determine if we could get a better airport. As we have worked, I have also been listening closely to residents, business leaders, and other elected officials. They have expressed serious concerns and trepidation about the process, and about the possibility that a private entity might operate the airport.

As you know, this form of operation is common in other parts of the world, but St Louis would be the first major airport in the US to lease its full operation. Being ‘first’ at anything brings inherent risks and skepticism.

Through this exploration, we have learned a lot about our current airport operation and its future needs. Our airport has 1,000 unused acres of land, $900 mil of capital requirements over the next 10-15 years, a big runway which is underutilized, almost $700 mil of debt, and has serious capacity issues. I thank the Advisor Team and our airport employees who brought tremendous experience and numerous ideas to the table.

Eighteen teams responded to the RFQ. These teams brought their deep experience and ideas to the table. I thank them.

The Airlines are our most important partners. They have worked extremely hard with us as we explored this idea – I sincerely appreciate their efforts. The Airlines also know that St Louis Lambert International Airport needs to provide a better customer experience, increase passengers and cargo, and capitalize on our assets.

Many other cities have already begun or completed major airport improvements. The business community and airlines are committed to find a way to make the major investment needed at St Louis Lambert International Airport.

Again, thank you for your tremendous efforts.

Respectfully

Lyda Krewson

Lyda Krewson
BPS Permits

Public Improvements

Matthew "Larry" McLeese

Tel: (314) 589 6635

E-mail: mcleesem@stlouis-mo.gov

Larry assists customers with the BPS permitting review process, courtesy reviews of proposed plans, ADA requirements, encroachment agreements if required, etc.

Surveys

Danny Sommer

tel: (314) 622-5513

E-Mail: sommerd@stlouis-mo.gov

Danny assists customers with requirements for the preparation of subdivisions, boundary adjustment and lot consolidation plats.
An ordinance approving a Minority and Women-Owned Business Enterprise Program for the City of St. Louis; authorizing certain other actions; amending Ordinance 69427 pertaining to workforce inclusion by amending Sections Three, Four, Five, and Ten of said ordinance, which are codified as Sections 3.110.020, 3.110.030, 3.110.040, and 3.110.090 of the Revised Code of the City of St. Louis, to increase percentage goals for minority, women, and city residents, and to put in place a mandatory one-year disqualification penalty and liquidated damages for developers and contractors who fail to meet the goals; and containing a severability clause.

WHEREAS, the City of St. Louis Minority and Women-Owned Business Enterprise (M/WBE) Program was initially authorized under Executive Order 28 by Mayor Clarence Harmon on July 24, 1997; and

WHEREAS, under Executive Order 28, the City of St. Louis determined that it had ample evidence of discrimination against M/WBEs within the City and sought to rectify the under-utilization through separate goals for M/WBEs; and

WHEREAS, Francis G. Slay, Mayor and Chief Executive Officer of the City of St. Louis, through Executive Order 28 authorized the operation of the M/WBE Program until April 30, 2017; and

WHEREAS, Mayor Lyda Krewson, through Executive Order 59, further extended and authorized the operation of the M/WBE Program; and
WHEREAS, the Supreme Court of the United States, in *City of Richmond v. J.A. Croson Co.* (*Croson*) 488 U.S. 469 (1989), requires local governments to make an empirical assessment to determine whether past discriminatory practices have contributed to the underutilization of M/WBEs in the provision of goods and services; and

WHEREAS, on March 23, 2015, the City of St. Louis commissioned Mason Tillman Associates, Ltd. to conduct a Disparity Study to determine whether M/WBEs are utilized on the City’s prime and subcontracts at the level that they are available in the City and County of St. Louis; and

WHEREAS, the 2015 Disparity Study conforms to the legal tenets set forth in *Croson* and its progeny, identifies any barriers to economic development and parity for M/WBEs, and addresses any such barriers; and

WHEREAS, the 2015 Disparity Study was completed in May 2015 and the findings were presented to the City in September 2015; and

WHEREAS, the 2015 Disparity Study revealed disparity for African American, Hispanic American, and Women-Owned Business Enterprise construction prime contractors; African American, Asian American, Hispanic American, and Women-Owned Business Enterprise professional services prime contractors; and African American, Asian American, and Women-Owned Business Enterprise goods and other services prime contractors; and

WHEREAS, the 2015 Disparity Study revealed disparity for African American, Hispanic American, and Women-Owned Business Enterprise construction subcontractors; and

WHEREAS, the City of St. Louis is committed to using its spending powers in a manner that eliminates the disparity documented in the 2015 Disparity Study; and
WHEREAS, the City of St. Louis is committed to ensuring that all St. Louis citizens participate in its economic growth and development and that no citizen be denied an opportunity to participate in the procurement of goods and services due to race, sex, or gender discrimination.

BE IT ORDAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:

SECTION 1. MINORITY AND WOMEN-OWNED BUSINESS ENTERPRISE PROGRAM.

i. **Minority and Women-Owned Business Enterprise Program Established.** A City of St. Louis Minority and Women–Owned Business Enterprise (M/WBE) Program is established by adoption of this ordinance.

ii. **Management, Monitoring and Annual Report.** St. Louis Development Corporation (SLDC) shall manage and monitor the certification and utilization of M/WBEs by the City of St. Louis and its prime contractors. Specifically, SLDC shall: (1) adopt rules and procedures to implement the M/WBE Program; (2) create, maintain, and distribute the directory of certified M/WBEs; (3) provide information and assistance to M/WBEs to increase their ability to effectively compete for City of St. Louis contracts; City should maintain a centralized website that lists all procurement opportunities (4) annually review the progress of each agency, department, and the corporation’s achievement of the M/WBE goals; each agency shall have a procurement officer or designee who shall be the point of contact for monitoring and reporting MWBE compliance for the agency (5) ensure that solicitations issued by the City of St. Louis adhere to the M/WBE procurement procedures contained herein; (6) monitor M/WBE goals throughout the duration of the contract; and (7) present an annual report by January 31 of each year to the Mayor and the Board of Aldermen and hold a public forum no later than February 28 of each year detailing the participation of M/WBEs on the City of St. Louis contracts.
iii. **Delegation of Duties.** SLDC may delegate all or a part of the duties of certification and compliance of the M/WBE Program.

SECTION 2. DEFINITIONS.

When used in Sections 2 through 8 of this Ordinance:

**M/WBE** shall mean Minority and Women-Owned Business Enterprise.

**Award** shall mean the selection of a vendor for a contract or subcontract for a specific dollar amount. Contract awards are made by the City of St. Louis, acting through its Board of Public Service (BPS) and as made through the Supply Division, to a prime contractor and by a prime contractor to a subcontractor.

**Bid** shall mean a bidder’s response to a solicitation for bids, proposals, or statements of qualifications for a project that is at least partially funded by the City of St. Louis, but does not include state or federally-funded projects which have requirements that preempt the local M/WBE Program.

**Bidder** shall mean any individual, company, or association responding to a City of St. Louis and its associated entities solicitation.

**Board Letting** shall mean the process by which all public work, except emergency work or repairs requiring prompt attention, shall be let by the Board of Public Service in compliance with Article XXII of the City Charter of the City of St. Louis.

**Commercially-useful function** shall mean a subcontract fulfilled by a bidder responsible for the materials, supplies, and services used in the performance of the contract. To determine whether a subcontractor is performing a commercially-useful function, the amount of work subcontracted shall be evaluated with respect to normal industry practices, including whether the amount the subcontractor is to be paid under the contract is commensurate with the work it is to
perform. The subcontractor does not perform a commercially-useful function if its role is limited
to an extra participant in a contract through which funds are passed in order to convey only the
appearance of meaningful and useful subcontractor participation.

**Contract** shall mean a mutually-binding legal relationship or any modification thereof
obligating the vendor to furnish construction, professional services, and/or goods and other
services and the City of St. Louis to pay for them.

**Formal procurement** shall mean a competitive solicitation method by which bidders are
invited by the City of St. Louis to bid through a published advertisement stating the scope,
specifications, and terms of the proposed contract.

**Good Faith Effort** shall mean all actions taken by a bidder or prime contractor consistent
with the requirements, rules and procedures established by SLDC to engage M/WBEs toward
meeting the goals for minority and women business enterprise utilization.

**Informal procurement** shall mean a solicitation method by which competition is not
required or an emergency work award is required, and the City of St. Louis is permitted to solicit
bids directly from bidders. The City shall make all efforts to include M/WBEs in such informal
procurements and ensure that M/WBEs are given fair and ample opportunity to participate.

**M/WBE Utilization Plan** shall mean the form detailing the goods and services to be
provided to the prime contractor by each M/WBE listed to meet the M/WBE goals. The M/WBE
Utilization Plan must be provided at bid opening by each bidder and include the name(s) of all
M/WBE subcontractors to be utilized in the contract, certification information, the items of work
to be performed, and their percentage of the bid amount.
Minority and women-owned business enterprise availability shall mean the number of businesses located in the St. Louis Metropolitan Area that are willing and able to provide the goods and services being procured by the City of St. Louis.

Notice of intent to perform a subcontract shall mean the form the bidder is required to submit to the City at the time of bid opening signed by each subcontractor listed in the M/WBE Utilization Plan. Failure to include a completed Notice of Intent form signed by each subcontractor will be sufficient cause to reject a bid as non-responsive.

Prime contractor shall mean the individual or business that has an agreement with the City of St. Louis and that has the full responsibility for completing the terms of the agreement.

Subcontractor shall mean an individual or business that has a contract to perform a service or provide materials, equipment, or supplies as a part of the scope of work set forth in a prime contract with the City of St. Louis.

User Department shall mean the department that develops the requisitions for the City of St. Louis.

SECTION 3. STATEMENT OF POLICY.

i. Commitment. The City of St. Louis is committed to promoting fair and open competition for M/WBEs seeking to do business with the City of St. Louis. The City of St. Louis shall ensure that prime contractors do not discriminate in their solicitation, selection, or treatment of subcontractors. Therefore, the M/WBE Program shall have the resources necessary for the effective implementation of the M/WBE Policy and the components contained within the M/WBE Program. The M/WBE Program and related responsibilities shall be communicated to the City of St. Louis’ internal and external stakeholders.
ii. **Policy Implementation.** The M/WBE Program shall be adopted to implement the City of St. Louis’ M/WBE Policy. The City of St. Louis shall take all necessary, reasonable, and legal action to alleviate documented disparity and ensure that all businesses are afforded the maximum opportunity for participation in the City’s contracting. The M/WBE Program shall ensure that the City of St. Louis contracts are awarded in a manner that promotes economic inclusion of all segments of the business population, regardless of race, sex, or gender, to maximize the economic vitality and development of the City of St. Louis.

iii. **Goals.** The City of St. Louis has established project goals to ensure that M/WBE utilization on its construction, professional services, and goods and other services contracts reflects the level of M/WBE availability. The project goals are based on the findings of statistically significant disparity from the 2015 Disparity Study.

The 2015 Disparity Study documented a statistically significant disparity in the City of St. Louis’ award of construction prime contracts to African American, Hispanic American, and Women-owned businesses. In addition, African American, Asian American, Hispanic American, and Women-owned businesses were found to have a statistical disparity in the City of St. Louis’ award of professional services prime contracts. The study also documented a statistical disparity in the City of St. Louis’ award of goods and other services prime contracts to African American, Asian American, and Women-owned businesses. **In addition, the study documented a certain availability and disparity for Asian Americans and Native Americans.**

Furthermore, the 2015 Disparity Study documented a statistical disparity in the award of construction subcontracts to African American, Hispanic American, and Women-owned businesses by the City of St. Louis’ prime contractors. There were insufficient contract records...
available to calculate disparity for professional services subcontracts. Based upon the 2015 Disparity Study the following shall be implemented:

a. Complete prime and all subcontract records will be collected for a 12-month period and a disparity study update for professional services subcontracts will be performed within six (6) months of effective date of this ordinance.

b. The project goal shall be applied to solicitations for construction bids. The construction project goal is the goal that shall be met by utilization of African American, Hispanic American, Asian American, Native American and Women-owned construction subcontractors.

c. Based on availability, the construction project goal shall be 21% for African American-owned business enterprises, 2% for Hispanic American-owned business enterprises, .50% for Asian American-owned business enterprises, .50% for Native American-owned business enterprises and 11% for Women-owned business enterprises.

d. Proof of project goal attainment shall be submitted at the time of bid opening and documented on the M/WBE Utilization Plan. If a bidder fails to meet the solicitation’s construction project goals, the bidder can provide evidence of a good faith effort to meet the goal. A bid that does not meet the subcontract goals or evidence a good faith effort shall be deemed non-responsive and therefore ineligible for award. The M/WBE Utilization Plan shall be submitted at the time of bid opening or board letting, as applicable, for project goal compliance, verification of subcontractor certification, and evidence that the subcontractor shall perform a commercially useful function.

e. Good faith effort elements are evaluated to determine whether a bidder has provided evidence of a good faith effort to meet the M/WBE subcontract goals. In order to be considered a responsive bid, the bidder must demonstrate a sufficient good faith effort.
f. M/WBE prime contract bid discount shall be applied to construction and goods and other services prime contracts on contracts of $300,000 or less. A five percent (5%) bid discount on construction prime contracts shall be applied to African American, Hispanic American, Asian American, Native American, and Women-Owned Business Enterprise bidders. A five percent (5%) bid discount on goods and services prime contracts shall be applied to African American, Asian American, Native American and Women-owned Business Enterprise bidders. The bid discount shall be applied during the evaluation process. It shall lower the eligible M/WBE’s bid but shall not reduce the contract award amount. The solicitation shall describe the bid discount as applied to eligible M/WBE prime contractors in the two industries. In order to qualify for the bid discount, the eligible M/WBE bidder shall include in its bid a copy of the current M/WBE certification approval letter issued by the M/WBE Program.

g. M/WBE incentive credits shall be applied to the evaluation of professional service prime contracts, but may not include state or federally-funded projects which have requirements that preempt the local M/WBE Program. A fifteen percent (15%) incentive credit as part of the total points evaluated on professional service prime contracts shall be applied to African American, Asian American, Native American, Hispanic American, and Women-owned Business Enterprises. The incentive credit shall be applied during the evaluation process. In order to qualify for the incentive credit, the M/WBE prime contractor must include a copy of the current M/WBE certification approval letter issued by the M/WBE Program. The solicitation shall describe the incentive credit as applied to eligible M/WBE prime contractors. In order to qualify for the incentive credit, the M/WBE prime contractor must include in its proposal or statement of qualifications a copy of the M/WBE certification approval letter issued by the M/WBE Program.
ORDINANCE 70767

h. Notwithstanding any other provision of this ordinance, the 2015 Disparity Study will be updated two years from the effective date of this ordinance.

iv. Training. To increase the availability of African American, Hispanic American, Asian American, Native American and Women-owned businesses in the City’s M/WBE certification pool, the City shall consider:

a. Increased M/WBE certification assistance to include training, technical assistance and support services to help start-ups in such areas as:

1. Basic business management skills;
2. Marketing Plans;
3. Business financing resources;
4. Assistance in completing the City’s M/WBE certification application;

5. How to Do Business with the City seminars;

6. Offering services in additional languages other than English, i.e. Spanish;

b. Partnering with local community colleges to provide business assistance for start-up firms.

c. Providing grants up to $10,000 to ethnic and gender focused chambers of commerce to:

1. Provide business management skills including how to obtain a business license;
2. Conduct outreach to businesses to increase the number of certified M/WBEs;
3. Mentor businesses on local and state certified payroll requirements.

d. Partnering with local churches and ethnic grocery markets by providing

*How to Become M/WBE Certified* and *How to Do Business with the City* seminars.

**SECTION 4. RULES AND REGULATIONS.**

**BE IT FURTHER ORDAINED** that the implementation of the M/WBE Program adhere to the following Rules and Regulations:

i. **Management.** The Minority Business Development and Compliance Office of SLDC shall be the office that manages the M/WBE Program for SLDC. The President of the Board of Public Services (BPS) and the Director of the Minority Business Development and Compliance Office will work together to identify qualified contractors to be included in bidding public works contracts.

ii. **Contract Rotation Program.** The City of St. Louis through its Supply Division shall establish a contract rotation program for procuring goods and services contracts under $25,000 using an informal solicitation. Eligible businesses shall be placed on the rotation list according to their initial certification date. Businesses with the same certification date are placed on the list alphabetically according to their name. Once awarded a contract, the M/WBE shall be subsequently placed at the bottom of the rotation list.

iii. **Advertisements.** The City of St. Louis shall advertise solicitations within a sufficient period of time to allow bidders to solicit bids from M/WBE subcontractors. The City of St. Louis shall publish notices of contract opportunities in The City Journal and on the City’s website at least thirty (30) days before the board letting date. Bid notices shall additionally be disseminated by SLDC through the certified M/WBE electronic mailing list at least thirty (30) days before the responses are due.
All User Departments shall adopt a standard template for advertisements with input from the Minority Business Development and Compliance Office. The Minority Business Development and Compliance Office will review all advertisement templates and provide the User Departments with comments.

If advertisements do not meet the M/WBE requirements, the Office of the Register shall reject the advertisement and send it back to the User Department and recommend the next available publication date that complies with the thirty (30) day publication requirement.

The notice shall include the name of the contract and bid opening date; project manager’s name and contact information, if known at the time the notice is prepared; pre-bid conference date, time, and location; deadline for submission of written questions; summary of the scope of work; contact information to secure the complete solicitation; and M/WBE subcontracting goals and bid discounts.

An electronic directory listing certified M/WBEs shall be maintained by the Minority Business Development and Compliance Office. The directory shall be updated monthly to reflect any new certifications or changes to existing certifications. A link to the directory shall be published on the City of St. Louis’ Minority Business Development and Compliance Office webpage and be downloadable in Microsoft Office Excel.

iv. **Mobilization Payments.** When mobilization payments are approved as a contract line item for the prime contractor, the subcontractor shall be paid a reasonable amount not to exceed five percent (5%) of the amount of their contract by the prime contractor no later than five (5) business days before they are required to mobilize to start their contracted work. The prime contractor shall submit a request to BPS for mobilization payments using the normal monthly payment process as detailed in the contract documents.
v. **Payment Verification Program.** The City of St. Louis shall establish a payment verification program. Payments made to M/WBE subcontractors shall be verified in order to monitor compliance with the Prompt Payment Act, Section 34.057.1 RSMo. The payment verification system shall allow subcontractors to electronically notify the City of St. Louis of late payments or non-payments in real time. Each subcontractor listed as paid for the previous billing cycle shall be electronically contacted to verify that payment was received. The Minority Business Development and Compliance Office shall manage the program.

vi. **Resolving Disputes.** Dispute resolution standards shall be established to allow businesses to resolve issues relating to contract work performance. Invoice disputes between the prime contractor and the subcontractor shall be presented to the BPS project manager and the Minority Business Development and Compliance Office. BPS shall ensure that the dispute resolution process is handled in a timely manner and in accordance with dispute resolution standards. The decision can be appealed to a mediator comprised of a designee of the Mayor, the Director of the Minority Business Development and Compliance Office and the President of the Board of Public Service. The mediation process shall exhaust any administrative remedy available to the contractor and/or subcontractor.

**SECTION 5. MINORITY AND WOMEN-OWNED BUSINESS ENTERPRISE PROGRAM STAFF AND STAFF TRAINING.**

**BE IT FURTHER ORDAINED,** that program implementation adheres to the following staffing requirements:

i. **Program Staff**

a. There shall be adequate staff to support the responsibilities of the Minority Business Development and Compliance Office. The Minority Business Development and
Compliance Office shall minimally have a director, four (4) compliance staff and certification staff, as their budget allows.

b. The Director of Minority Business Development and the staff shall develop programs and services that advance opportunities for growth of M/WBEs and ensure compliance with M/WBE Program objectives and responsibilities.

c. The Office shall oversee pre-award compliance with the M/WBE Program requirements, and monitor post-contract compliance to ensure that the M/WBE contract provisions are adhered to during the term of the contract.

d. The Office shall advise applicants regarding suitable completion of their certification applications, perform site visits, and participate in business outreach activities to increase the applicant pool.

e. The Office shall monitor M/WBE contract compliance and M/WBE contractor and subcontractor on site participation, investigate complaints, ensure contracts are properly and legally executed, and create a profile of each contractor by preparing site visit reports.

f. The Office shall compile, verify, and report data measuring the user department’s compliance with contract goals and requirements and manage the Global Project Tracking System or any other system designated to ensure it captures the data necessary to generate the reports required to measure compliance with the M/WBE Program requirements. The Office shall also manage all solicitations received from the user departments and develop comprehensive outreach strategies to meet the M/WBE goals using digital media vehicles.

g. The Office shall provide dispute resolution services and direct investigations of complaints from user departments, as well as from prime contractors and subcontractors.

Routine User Department training shall be conducted to ensure all personnel are knowledgeable about the M/WBE Program requirements and capable of supporting the M/WBE Program and its policies and objectives. The training program shall be conducted by the Minority Development Business and Compliance Office. Three training programs shall be implemented:

a. Annual Training Seminar

Annual training seminars shall be held to inform staff of any changes to the M/WBE Program policy and procedures, and to promote the Program enhancements. An interactive portal shall be set up for City of St. Louis staff to give and receive virtual assistance, information, and responses to questions.

b. New Employee Training

New employee orientation shall be held quarterly by the Minority Development Business and Compliance Office to ensure that new employees understand the established policies and procedures. A printed copy of the M/WBE Program Training Manual shall be provided to each new City employee that handles such matters for the City of St. Louis prior to quarterly training.

c. M/WBE Program Training Manual

An M/WBE Program Training Manual describing the M/WBE Program mission, policy, and procedures shall be available to all staff electronically and shall be downloadable from the Minority Development Business and Compliance Office webpage.

SECTION 6. COMPLIANCE TRACKING, MONITORING AND REPORTING.

BE IT FURTHER ORDAINED that the M/WBE Program shall adhere to the following conditions of tracking, monitoring, and reporting:
i. Centralized Tracking and Monitoring System. The Minority Business Development and Compliance Office shall maintain a centralized tracking and monitoring system – Global Project Tracking System (GPTS) or any other designated system to ensure compliance with the M/WBE commitments listed in bid documents. The GPTS shall track subcontractor goals, commitments, and payments. The GPTS shall also monitor unauthorized subcontract substitutions, and late payments. A record of any discrepancies or proof of failure to comply with the contract goals and regulations shall be filed by the Minority Business Development and Compliance Office, and appropriate ramifications shall be determined by the Compliance Office and the President of the Board of Public Service. Compliance reports shall be submitted annually to the Mayor and the Board of Aldermen.

ii. Tracking Compliance. The GPTS shall track a prime contractor’s compliance with the contract goal to ensure that the M/WBEs listed as subcontractors are utilized. In the absence of a finding of a Good Faith Effort, a prime contractor’s failure to meet an M/WBE subcontract goal during the contract term shall constitute a material breach of contract. The prime contractor shall be subject to liquidated damages for such a breach. Damages shall be assessed based upon the M/WBE goal shortfall and may not exceed the difference between the monetary amount of the participation goals set by the contract and the amount actually paid to M/WBEs. Damages shall be assessed during the project close-out by the Minority Business Development and Compliance Office and the President of the Board of Public Service, and withheld from a retention amount established to cover liquidated damages in addition to any other retention held under the contract. To the extent allowed by law, these funds shall be provided to St. Louis Development Corporation and used to provide business development and enhancement services for M/WBEs. All contracts that contain participation goals for African American, Asian American,
and Women-owned businesses shall contain a provision that provides for the imposition of liquidated damages in the absence of a finding of Good Faith Efforts in the event the General Contractor fails to achieve the participation goals specified by Sections 2 through 8 of this Ordinance.

SECTION 7. BUSINESS ADVISORY COUNCIL (BAC) AND THE SMALL BUSINESS PROGRAM.

i. Business Advisory Council. A Business Advisory Council (BAC) shall be established and appointed by the Mayor and approved by the Board of Alderman to serve as an advocate for M/WBEs to increase access to the procurement process. The BAC shall have five (5) but not more than nine (9) members, each appointed by the Mayor and approved by the Board of Aldermen for staggered terms, with the Chairman designated and appointed by the Mayor. A member may serve more than one term. The BAC members shall be approved by resolution of the St. Louis Board of Aldermen. The BAC shall advise and make M/WBE Program recommendations in the following areas:

a. Increasing access to contracting opportunities for M/WBEs;

b. Reviewing and advancing initiatives that impact M/WBE participation, and;

c. Enhancing the notification process regarding prospective contract opportunities.

Rules and guidelines for the BAC shall be consistent with applicable laws for the conduct of its business. The BAC membership and guidelines shall be published on the Minority Business Development and Compliance Office’s webpage.

Members shall serve for staggered terms of three (3) years. Initially up to four (4) members shall be appointed for a term of three (3) years, up to three (3) members shall be appointed for a
term of two (2) years and up to two (2) members shall be appointed for a term of one (1) year. Vacancies shall be filled by appointment of the Mayor for the remainder of the vacant term. Each member shall serve without compensation.

The Mayor shall designate and appoint a Chairman and the committee shall elect a Secretary who shall each serve for three (3) years.

One (1) month prior to the end of the Chairman's and the Secretary's terms, successors shall be replaced pursuant to paragraph 4 above. The committee shall adopt rules consistent with applicable laws for the conduct of its business.

The committee shall meet quarterly to review compliance with this Ordinance. In addition, the committee shall at a minimum meet twice annually in open public session to receive general testimony from the public. All minutes and records of the committee shall be open to the public.

The committee shall monitor the effectiveness of the City's program described in this Ordinance and make such recommendations to SLDC as it sees fit. The actions, decisions and recommendations of the Committee are to further the policies and goals of this Ordinance and shall not be final or binding on the City but shall be advisory only.

ii. **Annual Funding for M/WBE Program.** Subject to annual appropriation, the City’s governing body agrees, and the Comptroller and Budget Director are hereby directed, to include annually in the City budget, to provide city revenues at a minimum sufficient to support the Data Analyst position and the centralized tracking and monitoring system in support of the M/WBE Program.

iii. **Sunset Provision.** The City will require a periodic update of the disparity study to evaluate the effectiveness of the M/WBE Program. The M/WBE Program will sunset in eight
years from adoption of the Program. The City will perform a disparity study within three years prior of the sunset date.

SECTION 8. APPROVAL OF RULES AND REGULATIONS.

All rules and procedures not expressly stated in Sections 2 through 8 of this ordinance for the day-to-day operation and implementation of the M/WBE Program shall be approved by the St. Louis Development Corporation.

SECTION 9. SECTIONS FOUR AND FIVE OF ORDINANCE 69427

AMENDMENTS.

Sections Three, Four and Five of Ordinance 69427, codified at Sections 3.110.020, 3.110.030 and 3.110.040 of the Revised Code of the City of St. Louis, are hereby repealed, and enacted in lieu thereof is the following:

SECTION THREE. Apprenticeship Goal. On each public works contract, tax increment financed (TIF) project and St. Louis City Bonded Project for which the design team's estimated base value of the contract is one million dollars ($1,000,000) or more, the Agency shall set a goal that a minimum percentage of 20% of all the contract’s labor hours are to be performed by apprentices enrolled in any training program approved or recognized by the United States Department of Labor, Employment and Training Administration (ETA), Office of Apprenticeship (OA). This goal shall be subject to the waiver provision set forth in Section 3.110.080 of the Revised Code of the City of St. Louis. Such apprentices, if they are minorities and/or women, may also be counted towards the goals set forth in Section Four.
SECTION FOUR. Participation Goals for Minorities and Women.

On each Public Works Contract, Tax Increment Financed (TIF) Project and St. Louis City Bonded Project for which the design team’s estimated base value of the contract is One Million Dollars ($1,000,000) or more, the contract goals shall be 25% of all Labor Hours are to be performed by Minorities and 7% of all contract Labor Hours are to be performed by women.

SECTION FIVE. City Resident Participation. On each Public Works Contract, Tax Increment Financed (TIF) Project and St. Louis City Bonded Project for which the design team’s estimated base value of the contract is One Million Dollars or more, the contract goals shall be 23% of all Labor Hours are to be performed by persons who reside in the City of St. Louis (“City Residents”). Such City Residents, if they are minorities and/or women, may also be counted towards the goals set forth in Section Four.

SECTION TEN OF ORDINANCE 69427 AMENDMENTS.

Section Ten of Ordinance 69427, codified at Section 3.110.090 of the Revised Code of the City of St. Louis, are hereby repealed, and enacted in lieu thereof is the following:

SECTION TEN. Non-Compliance.

A. Material Breach. The failure to meet the requirements of Ordinance 69427 as amended, including but not limited to failure to submit required documentation and reporting, failure to meet to resolve issues and failure to use Good Faith Efforts to comply, constitutes a violation of the Ordinance and shall be a material breach of the contract.
1. If there is a violation of Ordinance 69427 as amended, the Agency will first cite the violator in writing giving the violator notice of the violation and a **thirty-day (30-day)** notice to cure.

2. If after the **thirty (30)** days there is no cure, the Agency shall exercise the remedies for breach provided herein and any other remedies available by law.

**B. Remedies for Breach.** In the event of a violation of Ordinance 69427 as amended, the Agency and the President of the Board of Public Service **may** place the Developer and the General Contractor on a list maintained by the Agency and the Developer and General Contractor may be barred from participating in public works contracts or Tax Increment Financed (TIF) Projects for a period of **one (1) year** following the notice of violation, in addition to any other sanctions available to the Board of Public Service for public works contracts. The Agency shall make quarterly reports to the TIF Commission, the Board of Public Service, the Board of Aldermen, the Mayor and the Comptroller of the City of St. Louis regarding the Developers and General Contractors cited and listed for violations of the Ordinance.

**C. Liquidated damages.** All contracts that contain participation goals for minorities, women, or City Residents shall contain a provision that provides for liquidated damages in the event the Developer, General Contractor, or both fails or fail to achieve the
participation goals specified by the Agency as directed by Ordinance 69427 as amended. The liquidated damages may not exceed the difference between the monetary amount of the participation goals set by the Agency and the amount actually paid to minorities, women, and City Residents. SLATE shall set aside funds from assessed damages. To the extent allowed by law, these funds shall be used solely to provide workforce training and development services for minorities and women. In determining the amount actually paid to minorities, women, and City Residents, no credit shall be given for that portion of the minority, women, and City Resident participation not approved by the Agency, provided however that the Agency may allow credit if it determines, in its sole discretion, that the Developers and General Contractors acted in good faith.

SECTION 11. SEVERABILITY CLAUSE. The provisions of this ordinance shall be severable. In the event that any provision of this ordinance is found by a court of competent jurisdiction to be unconstitutional, the remaining provisions of this ordinance are valid unless the court finds the valid provisions of this ordinance are so essentially and inseparably connected with, and so dependent upon, the void provision that it cannot be presumed that the Board of Aldermen would have enacted the valid provisions without the void ones or unless the Court finds that the valid provisions, standing alone, are incomplete and incapable of being executed in accordance with the legislative intent.